

Message Text

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ORIGIN EB-02

INFO OCT-01 ARA-02 ISO-00 /005 R

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DRAFTED BY: EB/OA/AVP:JSGRAVATT

APPROVED BY: EB/OA/AVP:DBORTMAN

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R 262020Z JUL 74

FM SECSTATE WASHDC

INFO AMEMBASSY BUENOS AIRES 0000

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FOLLOWING REPEAT STATE 121894 SENT INFO AMSTERDAM ANKARA
BERLIN REYKJAVIK VALLETTA DATED JULY 3.

QUOTE

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FOLLOWING TELEGRAM FROM SECSTATE WASHDC DATED JUNE 28, 1974
SENT INFO VIENNA IS REPEATED TO YOU: QUOTE

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REF: STATE 110330

FOL REPEAT STATE 121894 SENT INFO DUBLIN
HELSINKI LISBON LUXEMBOURG
MADRID THE HAGUE JUN 20

QTE

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FOL REPEAT STATE 121894 SENT ACTION ATHENS BERN
BRASILIA BRUSSELS COPENHAGEN LONDON MELBOURNE
OSLO OTTAWA PARIS ROME STOCKHOLM TOKYO WELLINGTON
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INFO CANBERRA HELSINKI MONTREAL MOSCOW RIO DE JANEIRO

QTE

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E.O 11652: N/A

TAGS: ETRN, XX

SUBJECT: CIVAIR - EXCHANGE OF VIEWS RE MAJOR ISSUES AT
FORTHCOMING ICAO ASSEMBLY, MONTREAL, SEPT. 24 - OCT. 16,
1974

REF: STATE 110330

1. DEPT PLEASED WITH RESPONSES RECEIVED TO DATE TO
REFTEL EXPRESSING OUR DESIRE FOR CONSULTATION AMONG MAJOR
AVIATION STATES REGARDING IMPORTANT ISSUES COMING BEFORE
21ST ICAO ASSEMBLY IN SEPT. - OCT. 1974. REACTION OF
MORE THAN A DOZEN GOVERNMENTS (CAPITALS OF WHICH ARE
ADDRESSEES FOR THIS TELEGRAM) IS FAVORABLE TO EXCHANGE OF
VIEWS WITH US ON ICAO ASSEMBLY ISSUES, ALTHOUGH SOME
FAVOR USE OF NORMAL BILATERAL CHANNEL FOR THIS PURPOSE
OVER MULTILATERAL MEETING WHICH MIGHT PROVOKE LDC'S.
IN THESE INITIAL CONTACTS MOST CAPITALS WERE NOT IN
POSITION TO STATE OFFICIAL POSITIONS ON MAJOR ISSUES CITED
REFTEL. HOWEVER, WITHIN THAT CONSTRAINT THERE WERE A
NUMBER OF EXPRESSIONS OF OPPOSITION PROPOSALS FOR
REVISION OF COMPOSITION OF ICAO COUNCIL.

2. FOLLOWING ARE PRELIMINARY US VIEWS ON FIVE ASSEMBLY
ISSUES MENTIONED IN PARA. 1 REFTEL. ADDRESSEE MISSIONS
MAY DRAW ON THIS MATERIAL TO EXTENT THEY CONSIDER IT
APPROPRIATE IN ORDER TO PURSUE OUR OBJECTIVE OF ENCOURAGING

A CONSTRUCTIVE EXCHANGE OF VIEWS AND COORDINATION ON
ITEMS OF MUTUAL INTEREST.

1) POSSIBLE REVISION OF COMPOSITION OF PERMANENT ICAO
COUNCIL - PARTICULARLY SINCE COUNCIL ONLY LAST YEAR WAS
EXPANDED FROM 27 TO 30 SEATS BY COMING INTO FORCE OF
AMENDMENT TO CHICAGO CONVENTION ON INTERNATIONAL CIVIL
AVIATION, US IS OPPOSED TO RECENT BELGIAN PROPOSAL FOR
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ANOTHER INCREASE IN COUNCIL BY THREE SEATS. NOT ENOUGH
TIME HAS ELAPSED TO MAKE ADEQUATE ASSESSMENT OF EFFECT OF
RECENT INCREASE. FACT THAT COUNCIL IS IN RELATIVELY
PERMANENT SESSION, REQUIRING COSTLY ASSIGNMENT OF
NATIONAL REPRESENTATIVES FULL-TIME AT ICAO HEADQUARTERS,
ARGUES AGAINST FURTHER INCREASE IN COUNCIL. US IS ALSO
OPPOSED TO PROPOSALS, SUCH AS ONE MADE BY SENEGAL AND

REJECTED BY COUNCIL LAST WINTER, WHICH WOULD CHANGE COMPOSITION OF COUNCIL WITHOUT AMENDING CONVENTION, BY CHANGING RULES OF PROCEDURE TO INTERJECT GEOGRAPHICAL REQUIREMENTS INTO FIRST TWO PARTS OF ELECTION NOW RESERVED FOR IMPORTANT AVIATION STATES.

2) RE-EMERGENCE OF MANDATORY ICAO TECHNICAL ASSISTANCE SCHEME IN CONNECTION WITH ICAO'S CURRENT VOLUNTARY ASSISTANCE PROGRAM - US CONTINUES TO BE OPPOSED TO ANY PROPOSALS FOR ESTABLISHMENT OF AN AVIATION DEVELOPMENT FUND OR TECHNICAL ASSISTANCE UNDER ICAO REGULAR BUDGET RATHER THAN UNDP. US WILL CONTINUE TO SUPPORT ICAO'S VOLUNTARY ASSISTANCE PROGRAM. WE BELIEVE ONE WAY TO DAMPEN ANY MOVE TOWARD A "COMPULSORY" PROGRAM WOULD BE FOR DEVELOPED COUNTRIES TO MAKE MAXIMUM EFFORTS UNDER VOLUNTARY ASSISTANCE PROGRAM AND DRAW ATTENTION IN ASSEMBLY TO ASSISTANCE GIVEN OR PLANNED UNDER THIS PROGRAM.

3) ICAO STUDIES AND POSSIBLE ACTION IN REGARD TO AIR FARES AND RATES - US CONTINUES TO ADHERE TO ITS PREVIOUSLY STATED POSITION THAT ICAO DOES NOT HAVE SUFFICIENT RESOURCES TO UNDERTAKE PLANNED ACTIVITIES ON INTERNATIONAL AIR FARES AND RATES. FOR ICAO TO PROCEED WITH THIS PROPOSED UNDERTAKING, WITHOUT THE NECESSARY EXPERTISE, WOULD ONLY LEAD TO CONFUSION AND FURTHER COMPLICATE, THIS HIGHLY COMPLEX SUBJECT. HOWEVER, SINCE MANY STATES APPEAR TO FAVOR ICAO'S INTERJECTING ITSELF INTO THIS VERY SENSITIVE ECONOMIC AREA, US, ALBEIT RELUCTANTLY, WOULD BE WILLING TO DISCUSS A MORE REALISTIC UNDERTAKING BY ICAO WHICH WOULD BE RESPONSIVE TO AN OVERALL UNDERSTANDING OF THIS MATTER.

4) HIJACKING PROBLEM - DRAFT ASSEMBLY RESOLUTION PREPARED
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BY ICAO COUNCIL ON TECHNICAL MEASURES FOR SAFEGUARDING INTERNATIONAL CIVIL AIR TRANSPORT AGAINST ACTS OF UNPAWFUL INTERFERENCE FULLY MEETS US REQUIREMENTS AT PRESENT TIME. US ALSO SUPPORTS ADOPTION OF A CONSOLIDATED ASSEMBLY RESOLUTION RE EXPEDITIOUS RATIFICATION BY STATES OF THE EXISTING THREE CONVENTIONS RELATING TO UNLAWFUL INTERFERENCE.

5) ENVIRONMENTAL QUESTIONS - US WILL AFFIRM ITS CONTINUING SUPPORT FOR ICAO ASSEMBLY RESOLUTIONS A18-12 AND A18-11 RELATING TO CIVIL AVIATION AND THE QUALITY OF THE HUMAN ENVIRONMENT. US FURTHER SUPPORTS WORK PROGRAM ADOPTED BY ICAO TO IMPLEMENT THESE RESOLUTIONS AND DESIRES ITS ACTIVE PURSUIT, PARTICULARLY BY THE COMMITTEE ON AIRCRAFT

NOISE AND THE STUDY GROUP ON AIRCRAFT EMISSIONS.

FOR WELLINGTON: EMB SHOULD INFORM CIVAIR AUTHORITY WE
WOULD WELCOME DISCUSSIONS WITH NEW ZEALAND/OFFICIALS IN
WASHINGTON IN SEPTEMBER ON ICAO ASSEMBLY MATTERS AND
WOULD ALSO BE PREPARED TO DISCUSS CHARTER MATTERS WITH
THEM. SISCO

UNQTE
KISSINGER

UNQTE SISCO UNQUOTE INGERSOLL

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*** Current Handling Restrictions *** n/a

*** Current Classification *** LIMITED OFFICIAL USE

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AIR FARES, AIR SAFETY, AIR TRANSPORTATION, AIRCRAFT HIJACKING, AVIATION, CIVIL AVIATION, MEETING AGENDA, MEETINGS, MINISTERIAL MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 26 JUL 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE121894
Document Source: CORE
Document Unique ID: 00
Drafter: EB/OA/AVP:JSGRAVATT
Enclosure: n/a
Executive Order: n/a
Errors: n/a
Film Number: D740148-0602
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740786/aaaahclp.tel
Line Count: 185
Locator: TEXT ON MICROFILM, TEXT ON-LINE
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: STATE 110330
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 25 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <25 MAR 2002 by collinp0>; APPROVED <14 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> mcm 971030
Subject: IVAIR - EXCHANGE OF VIEWS RE MAJOR ISSUES AT FORTHCOMING ICAO ASSEMBLY, MONTREAL, SEPT. 24 - OCT. 16
TAGS: ETRN, XX, ETRN, ICAO
To: ATHENS
MULTIPLE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005